

Not Even a Place in Line

2007

Public Housing & Housing Choice Voucher Capacity and Waiting Lists in Illinois

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Mid-America Institute on Poverty of
Heartland Alliance for Human Needs & Human Rights



About the Publisher

Heartland Alliance for Human Needs & Human Rights is a service-based human rights organization advancing the human rights and responding to the human needs of endangered populations – particularly the poor, the isolated, and the displaced – through the provision of comprehensive and respectful services and the promotion of permanent solutions leading to a more just global society.

The Mid-America Institute on Poverty serves as the policy and research arm of Heartland Alliance and is a vehicle for achieving human rights through systemic policy changes that improve the quality of life for poor and low-income individuals and families.

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Research

Led by Justin Stec and Chris Warland with support from Amy Rynell and Doug Schenkelberg - Mid-America Institute on Poverty of Heartland Alliance

Editing

Doug Schenkelberg and Chris Warland - Mid-America Institute on Poverty of Heartland Alliance

For More Information

Mid-America Institute on Poverty
of Heartland Alliance for Human Needs & Human Rights
4411 N. Ravenswood
Chicago, IL 60640

773.336.6084
dschenkelberg@heartlandalliance.org

This report can be downloaded from www.heartlandalliance.org/maip

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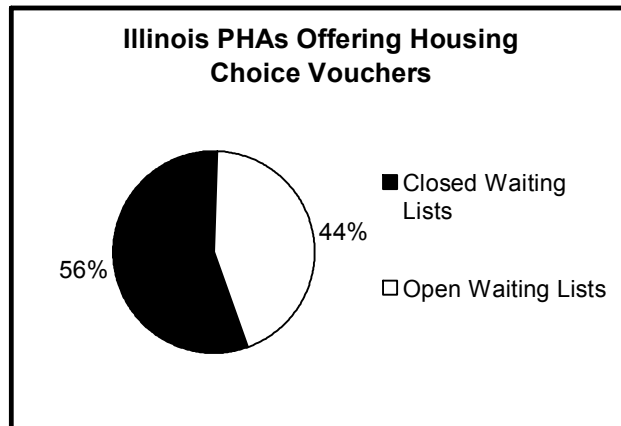
Key Findings

Illinois remains in the midst of an affordable housing crisis. As housing costs escalate and household incomes stagnate, more Illinois families struggle to secure safe and affordable homes. Between 2000 and 2005, the Fair Market Rent for a 2-bedroom apartment in Illinois rose 11.4%, while median Illinois household income fell 9.8%.^{1,2} During the same time period, the portion of Illinois families living in poverty increased from 10.3% to 11.9%.³

Exacerbating this crisis is the fact that housing assistance programs face consistent shortfalls or reductions in funding that prevent them from meeting the needs of thousands of Illinois families who require help. Continuing declines in funding levels for housing assistance programs, combined with new rules that affect the funding and flexibility of local Public Housing Authorities (PHAs), have resulted in the perpetuation of long waiting lists with thousands of eligible Illinois families unable to get the housing assistance they need.

Over half of Illinois housing authorities that offer housing choice vouchers have voucher waiting lists that are closed; many families in need of rent assistance cannot even get onto waiting lists for such assistance.

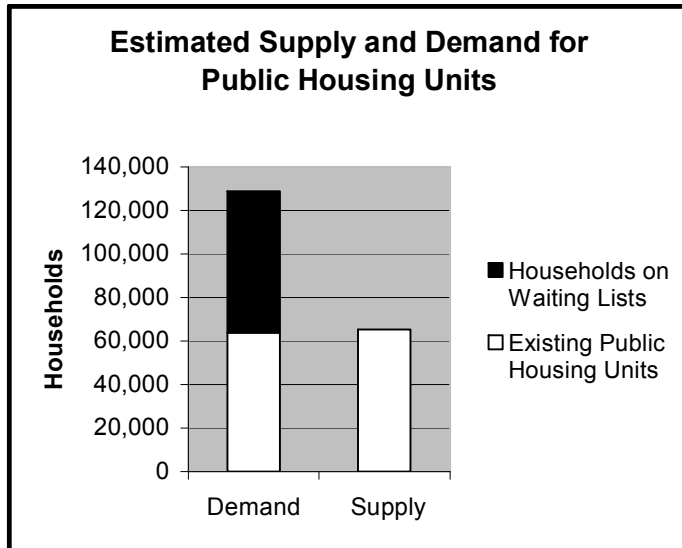
As of 2006, there are currently about 92,521 housing choice vouchers (formerly known as Section 8 certificates) approved for use in Illinois, and approximately another 52,969 households are on voucher waiting lists across the state. Of the 75 Illinois Public Housing Authorities that offer housing choice vouchers, 42 have waiting lists that are closed, 23 of which reported no plans to reopen within the year in which the data were reported.



The fact that so many housing choice voucher waiting lists are closed for long periods suggests that actual demand for voucher assistance is much higher than waiting list numbers indicate. In addition, it shows that the turnover rate for vouchers is very low, with very few households on the waiting list actually receiving vouchers. This means that countless families in need of rent assistance cannot even get in line to receive vouchers in the future.

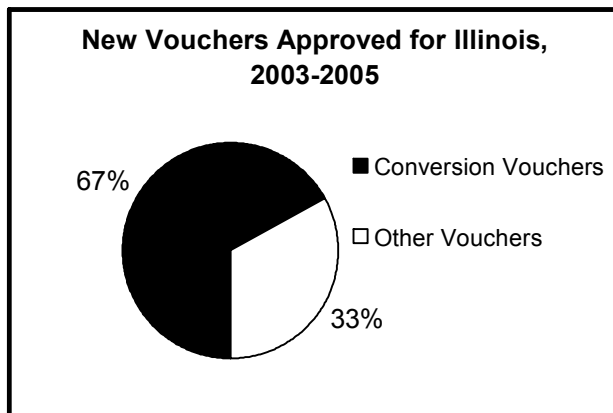
There are far more households in Illinois on waiting lists for public housing than there are existing public housing units.

Approximately 63,810 public housing units currently exist in Illinois. The number of units has declined by about 5,000 since 2003, largely due to the demolition of distressed public housing projects. The demand for these public housing units remains high, however; about 65,184 Illinois households are on waiting lists for public housing, a number that exceeds the number of existing units by over 1,300. That is, the demand for public housing units in Illinois is more than twice that of the available supply; for every unit of existing public housing, there are at least two households in need of such assistance.



Increases in the number of allocated housing choice vouchers do not necessarily represent more Illinois households receiving housing assistance.

The number of allocated housing choice vouchers approved for use in Illinois has increased significantly since 2003, but this increase is somewhat misleading. One reason for concern is that voucher utilization, or the portion of approved vouchers that are actually put in use by PHAs to assist eligible households, has declined in recent years. Of the 92,033 vouchers approved for use in 2006, only an estimated



75,522 will actually be used under current funding formulas.⁴ This shortfall of voucher utilization is in part the result of changes in how the federal government funds vouchers. Additionally, most of the approved voucher increases since 2003 can be directly attributed to “conversion” vouchers used to compensate for the loss of other subsidized housing. Over two-thirds of new vouchers approved for Illinois since 2003 were conversion vouchers.⁵ These two factors combine to show that federal government is not introducing new resources to address the pressing housing needs of low-income families.

Housing Assistance Overview

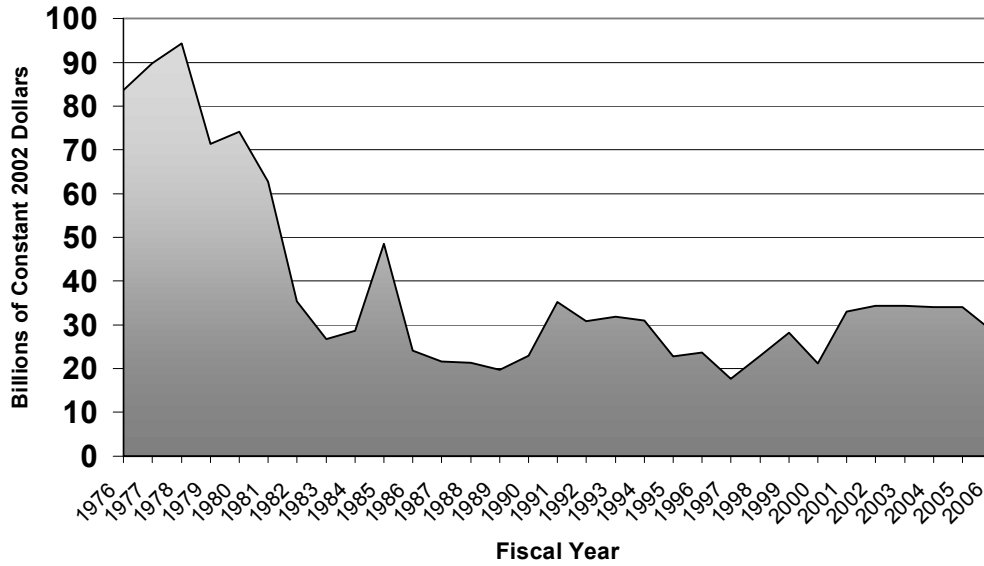
Public Housing Authorities (PHAs) administer federal rental assistance in two main ways: public housing and tenant-based assistance (primarily in the form of housing choice vouchers). In both programs, households pay rents that are a percentage of their adjusted income, usually 30 percent. There are 109 Public Housing Authorities in Illinois: 34 provide public (low-rent) housing, 10 provide housing choice vouchers, and 65 provide both.⁶

- **Public housing units** are typically owned and managed by the public agency. Public housing takes many forms including scattered-site single-family houses, townhouses, and low-, mid- and high-rise apartments. The number of public housing units in Illinois is declining, as part of a policy to deconcentrate poverty by demolishing distressed public housing projects, converting public housing units to vouchers, and creating mixed-income housing developments.
- **Tenant-based assistance programs** provide direct rental assistance to renter households to enable them to find their own housing in the open housing market. Housing choice vouchers make up by far the largest portion of tenant-based assistance. The amount of a voucher is based on the rent and utility costs of the unit, the family's annual adjusted income, and a payment standard set by the PHA based on the local Fair Market Rent (the average rent for standard quality housing in the area).
- **Conversion vouchers** are housing choice vouchers that are issued to the tenants of various forms of federally subsidized housing, including public housing, that have been or will be demolished or otherwise removed from use.
- **Project-based Section 8** is a form of federal housing subsidy where private property owners enter into a contract with government to provide housing to low-income households. Conversion vouchers are given to households that live in project-based Section 8 properties when that property will no longer be affordable because the owner has chosen to discontinue the contract with the federal government.⁷

The U.S. Department of Housing and Urban Development (HUD) is responsible for the funding of these programs. Much of the shortfall in meeting the great demand for housing assistance in Illinois can be attributed to HUD's declining budget authority for subsidized housing programs. As shown in Chart One, HUD budget authority has dropped dramatically since it peaked in 1979 at \$94.4 billion, to \$28.8 billion for fiscal year 2006 (2002 dollars).

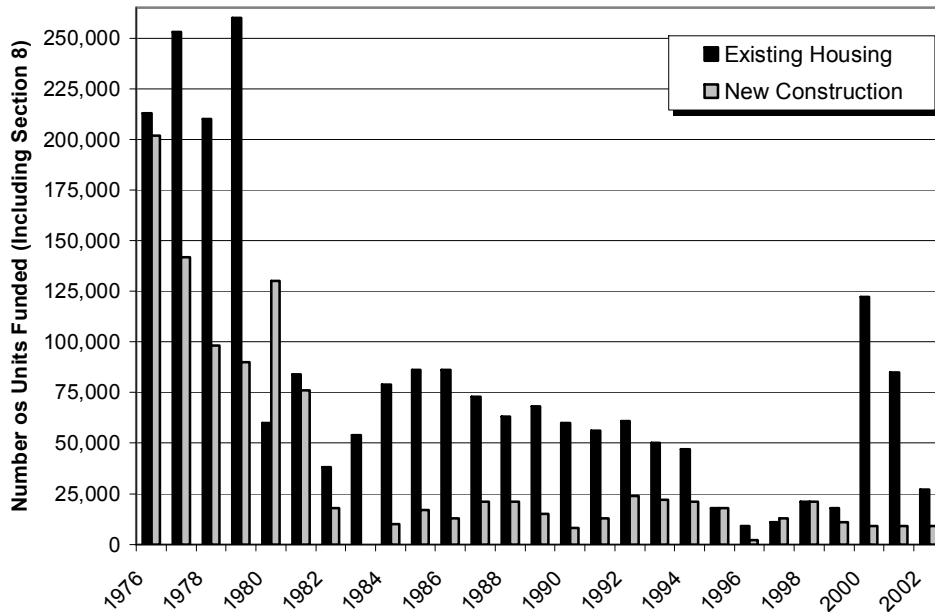
This fact is reinforced in Chart Two, which demonstrates that the resources committed by the federal government to the creation of new affordable housing have decreased substantially since the early 1980s.

Chart One: Total HUD Budget Authority 1976-2006



Sources: United States Department of Housing and Urban Development, Fiscal Year 2006 Budget Summary, Inflation adjustment conducted by The Mid-America Institute on Poverty of Heartland Alliance; & National Low Income Housing Coalition tabulations of HUD budget summary data as presented in *Changing Priorities: The Federal Budget and Housing Assistance 1976-2007*. National Low Income Housing Coalition, August 2002.

Chart Two: Federally Subsidized Housing Has Decreased Over The Years



As printed in: *Without Housing —Decades of Federal Housing Cutbacks, Massive Homelessness and Policy Failures* November, 2006. Western Regional Advocacy Project.

The great unmet demand in Illinois for housing assistance can in part be attributed to HUD's declining budget authority for all subsidized housing programs, which has resulted in an extremely limited number of new units or vouchers being created in the past decade. Almost all of the 1976 budget authority was spent on expanding the stock of assisted housing through production, rehabilitation, and rental assistance, whereas in 2005, most of it was spent on maintaining or improving the existing stock of housing assistance, renewing expiring subsidy contracts, or funding new vouchers to replace expiring project-based Section 8 contracts.⁸

This shift is illustrated by the percentage of "new" vouchers that are actually conversion vouchers. Since 2003, 18 Illinois housing authorities reported an increase the total number of vouchers they administer. For 14 of these housing authorities, conversion vouchers explain all of or the majority of this increase.⁹ More than two-thirds of the new vouchers are explained by the allocation of assistance to replace the loss of other forms of affordable housing. These data reflect the growing problem of project-based Section 8 properties, and other forms of federally-funded affordable housing, being lost due to neglect, policy changes, and market forces.

Moreover, the utilization of all authorized vouchers has been driven down by changes in the way the federal government funds the vouchers it permits each housing authority to administer. Up until 2004, housing choice vouchers were funded based on the current number of vouchers allocated to a given housing authority and what it currently costs to house a low-income family utilizing that voucher. However, in 2004, a "dollar-based" funding structure was instituted. This new formula bases the amount of money a housing authority receives to administer its vouchers this year on what it received the previous year with the addition of a government established inflation factor. Because the rents in a given area may rise faster than the inflation factor accounts for, a housing authority may be unable to keep up with rising costs of administering its pool of vouchers. This reality is exacerbated by other rule changes over the past few years that restrict a housing authority's ability to keep reserve funds to address unexpected spikes in costs, such as higher rents or utilities.

The cumulative effect of these changes is that housing authorities must limit the number of vouchers they utilize. Oftentimes, when a household leaves the housing choice voucher program, their voucher is not re-issued to someone on the waiting list due to insufficient funds. Consequently, waiting lists remain long and closed.

Recommendations

Create a National Housing Trust Fund

A National Housing Trust Fund should be established to serve as a source of revenue for the production of new housing and the preservation or rehabilitation of existing housing that is affordable for low income people. The goal of the National Housing Trust Fund should be to produce, rehabilitate, and preserve 1,500,000 units of housing over the next 10 years.

Increase the Amount of Affordable Housing Available in Illinois Through the Real Estate Transfer Tax Legislation

By reforming Illinois' Real Estate Transfer Tax, the resources for the Illinois Affordable Housing Trust Fund could more than double. This legislation would also set aside specific money for the creation of supportive housing to expand housing options for the most vulnerable populations in Illinois.

Provide Adequate Housing Choice Voucher Funding to Ensure Use of All Authorized Vouchers

Housing authorities should be given sufficient funds to utilize all of their vouchers. This funding should reflect the real cost of housing very low-income households. Moreover, housing authorities should be rewarded for utilizing all of their vouchers and be given additional resources as available.

Expand Resources and Incentives for Preserving Existing Affordable Housing

The federal and state government should continue and expand programs that allow for the preservation of existing affordable housing. Those in power should extend federal programs, such as Mark-Up-to-Market, and encourage the use of relevant state laws, such as the Federally Assisted Housing Preservation Act.

Adopt a Right to Housing

The federal government should legally affirm that everyone has the right to safe, decent, and affordable housing. In conjunction with this affirmation, the federal government should develop a comprehensive plan for progressive realization of this right, setting specific goals and benchmarks and allocating sufficient resources for those goals to be achieved.

Capacity and Waiting List Detail

Methodology

Data were compiled from multiple publicly available sources, with the most recent available data presented here. The summary tabulations are reported as approximate because both capacity and waiting list numbers can change daily. Waiting list numbers in particular can fluctuate greatly as the lists open and close from year to year. The data presented here represent a point-in-time perspective of public housing and voucher waiting lists.

- Data on capacity were taken from the resident characteristics report and is current as of August 1, 2006. These data can be directly accessed at <https://pic.hud.gov/pic/haprofiles/haprofilelist.asp>. Other data pertaining to capacity are available at <http://www.hud.gov/local/index.cfm?state=il>
- Data on waiting lists were taken from the most recent available HUD approved public housing plans and updates (primarily from 2005 and 2006, indicated on the table in appendix 1), with the exception of some smaller housing authorities and counties with no housing authority.¹⁰ Additional information can be accessed through the HUD approved plans website at: <http://www.hud.gov/offices/pih/pha/approved/index.cfm> and the websites above.
- Data for the Chicago Housing Authority capacity and waiting list were taken from the Chicago Housing Authority's Annual Plan for Transformation FY 2005. These data are available at <http://www.thecha.org/transformplan/reports.html>

Eight PHAs combined their public housing and housing choice voucher waiting list numbers in their reports to HUD.¹¹ For the summary calculations presented here, half of the people were allocated to the public housing waiting list and half to the housing choice voucher waiting list. In the data tables that follow the numbers are presented as "combined".

With many PHAs, households can be on both the public housing waiting list and the housing choice voucher waiting list. In addition, households can be on more than one PHA waiting list. Usually that only happens with PHAs located in the same geographic area. This is not the case with the majority of PHAs in Illinois. Duplication in households across lists is possible.

Appendix 1: Public Housing Units

Housing Authority	Total Public Housing Units (previous report)	Total Public Housing Units (current report)	Public Housing Units % Change	Public Housing Waiting List (previous report)	Public Housing Waiting List (current report)	Public Housing Waiting List % Change	Public Housing Waiting List Status	Year Data were Reported (previous report)	Year Data were Reported (current report)	Years Between Reports
Illinois Total	68,845	63,810	-7.31%	77,041	65,184	-15.39%				
Adams County Housing Authority	126	126	0.00%	80	45	-43.75%	Open	2000	2005 April	5
Alexander County Housing Authority	479	517	7.93%	42	26	-38.10%	Open	2002	2005 October	3
Alton Housing Authority	320	325	1.56%	144	208	44.44%	Open	2003	2006 April	3
Aurora Housing Authority	650	656	0.92%	335	395	17.91%	Closed	2003	2006 April	3
Bloomington Housing Authority	621	640	3.06%	44	82	86.36%	Open	2002	2006 January	4
Bond County Housing Authority	154	154	0.00%	42	63	50.00%	Open	2000	2005 July	5
Boone County Housing Authority								2001	2005 October	4
Brown County Housing Authority	62	62	0.00%	0	0	0.00%	Open	2000	2005 April	5
Bureau County Housing Authority	252	255	1.19%	0	7	100.00%	Open	2003	2006, April	3
Calhoun County Housing Authority	43	43	0.00%	2	0	-100.00%	Open	2000	2005 October	5
Carroll County Housing Authority	89	89	0.00%	24	5	-79.17%	Open	2000	2005 April	5
Cass County Housing Authority	50	50	0.00%	28	30	7.14%	Open	2000	2005 April	5
Champaign County Housing Authority	592	536	-9.46%	14	208	1385.71%	Open	2002	2006 April	4
Chicago Housing Authority	31,536	28,016	-11.16%	55,909	42,281	-24.38%	Closed, will not reopen within plan year	2003	2005 January	2
Christian County Housing Authority	383	318	-16.97%	10	0	-100.00%	Open	2002	2005 October	3
Cicero Housing Authority								2000	2006 January	6
Clark County Housing Authority	83	89	7.23%	2	13	550.00%	Open	2000	2005 April	5
Clay County Housing Authority	187	191	2.14%	19	16	-15.79%	Open	2002	2005 January	3
Coles County Housing Authority	178	178	0.00%	63	85	34.92%	Open	2000	2004 July	4

Appendix 1: Public Housing Units (continued)

Housing Authority	Total Public Housing Units (previous report)	Total Public Housing Units (current report)	Public Housing Units % Change	Public Housing Waiting List (previous report)	Public Housing Waiting List (current report)	Public Housing Waiting List % Change	Public Housing Waiting List Status	Year Data were Reported (previous report)	Year Data were Reported (current report)	Years Between Reports
Cook County Housing Authority	2176	2082	-4.32%	7280 Combined	9008 Combined	19.18%	Closed, will not reopen within plan year	2003	2006 April	3
Cumberland County Housing Authority	92	92	0.00%	4	1	-75.00%	Open	2000	2005 April	5
Danville Housing Authority	527	537	1.90%	184	217	17.93%	Open	2003	2006 April	3
Decatur Housing Authority	875	765	-12.57%	255	147	-42.35%	Open	2003	2006 April	3
Dekalb County Housing Authority	279	280	0.36%	351	337	-3.99%	Open	2003	2005 April	2
Dewitt County Housing Authority	295	250	-15.25%	5	37	640.00%	Open	2000	2005 October	5
DuPage County Housing Authority								2002	2005 July	3
Housing Authority of East Peoria								2000	2005 October	5
East St. Louis Housing Authority	2225	2137	-3.96%	1178	1726	46.52%	Open	2003	2006 April	3
Edgar County Housing Authority	200	200	0.00%	25	52	108.00%	Open	2000	2005 July	5
Edwards County Housing Authority	53	51	-3.77%	4	4	0.00%	Open	2000	2005 January	5
Effingham County Housing Authority	103	104	0.97%	6	27	350.00%	Open	2000	2005 October	5
Elgin Housing Authority	255	255	0.00%	456	988	116.67%	Open	2003	2006 January	3
Ford County Housing Authority	60	60	0.00%	16	77	381.25%	Open	2000	2005 October	5
Franklin County Housing Authority	682	684	0.29%	91 Combined	264 Combined	190.10%	Open	2003	2006 January	3
Freeport Housing Authority	441	446	1.13%	89	353	296.63%	Open	2003	2005 April	2
Fulton County Housing Authority	283	286	1.06%	11	6	-45.45%	Open	2003	2005 July	2
Gallatin County Housing Authority	97	97	0.00%	0	4		Open	2000	2005 April	5
Granite City Housing Authority	651	651, serving 400	0.00%	12	0		Open	2003	2006 January	3

Appendix 1: Public Housing Units (continued)

Housing Authority	Total Public Housing Units (previous report)	Total Public Housing Units (current report)	Public Housing Units % Change	Public Housing Waiting List (previous report)	Public Housing Waiting List (current report)	Public Housing Waiting List % Change	Public Housing Waiting List Status	Year Data were Reported (previous report)	Year Data were Reported (current report)	Years Between Reports
Greene County Housing Authority	201	202	0.50%	23	167	626.09%	Open (10 different lists)	2000	2006 January	6
Hamilton County Housing Authority	84	84	0.00%	15	22	46.67%	Open	2000	2005 January	5
Hancock County Housing Authority	30	30	0.00%	10	9	-10.00%	Open	2000	2005 January	5
Hardin County Housing Authority	146	147	0.68%	0	7		Open	2000	2005 April	5
Henderson County Housing Authority								2002	2005 October	3
Henry County Housing Authority	454	454	0.00%	64 Combined	91 Combined	42.18%	Open	2003	2006 April	3
Jackson County Housing Authority	826	826	0.00%	685	384	-43.94%	Open	2003	2006 July	3
Jefferson County Housing Authority	348	354	1.72%	44	31	-29.55%	Open	2003	2006 April	3
Jersey County Housing Authority	146	146	0.00%	40	323 Combined		Open	2000	2005 July	5
JoDaviess County Housing Authority	110	111	0.91%	24	28	16.67%	Open	2000	2005 October	5
Johnson County Housing Authority	77	77	0.00%	0	4		Open	2000	2005 April	5
Joliet Housing Authority	1099	1131	2.91%	789	306	-61.22%	Open	2003	2006 July	3
Kankakee County Housing Authority	315	314	-0.32%	148	501	238.51%	Open	2001	2006 July	5
Kendall County Housing Authority								2000	2005 January	5
Knox County Housing Authority	429	435	1.40%	498 Combined	371 Combined	-25.50%	Open	2003	2006 April	3
Lake County Housing Authority	619	620	0.16%	3794	4809	26.75%	Open	2003	2005 October	2
LaSalle County Housing Authority	925	964	4.22%	340	565	66.18%	Open	2003	2006 July	3
Lawrence County Housing Authority	171	171	0.00%	0	6		Open	2000	2005 October	5
Lee County Housing Authority	215	215	0.00%	60	140	133.33%	Open	2000	2005 July	5
Livingston County Housing Authority	236	237	0.42%	31	61	96.77%	Open	2000	2005 October	5

Appendix 1: Public Housing Units (continued)

Housing Authority	Total Public Housing Units (previous report)	Total Public Housing Units (current report)	Public Housing Units % Change	Public Housing Waiting List (previous report)	Public Housing Waiting List (current report)	Public Housing Waiting List % Change	Public Housing Waiting List Status	Year Data were Reported (previous report)	Year Data were Reported (current report)	Years Between Reports
Logan County Housing Authority	192	192	0.00%	60	217	261.67%	Open	2000	2005 October	5
Macoupin County Housing Authority	362	362	0.00%	580	681	17.41%	Open	2002	2005 October	3
Madison County Housing Authority	825	482	-41.58%	1665	839	-49.61%	Open	2003	2005 January	2
Marion County Housing Authority	445	445	0.00%	415 Combined	461 combined	11.08%	Open	2003	2006 January	3
Mason County Housing Authority	50	50	0.00%	10 Combined	445 Combined	4350.00%	Open	2000	2006 July	6
Massac County Housing Authority	233	233	0.00%	27	89	229.63%	Open	2000	2005 July	5
Maywood Housing Authority								2003	2006 January	3
McDonough County Housing Authority	279	281	0.72%	277 Combined	112		Open	2003	2005 October	2
McHenry County Housing Authority	23	23	0.00%	40	29	-27.50%	Open	2003	2006 July	3
McLean County Housing Authority								2000	2005 July	5
Menard County Housing Authority	237	177	-25.32%	40	53	32.50%	Open	2000	2005 July	5
Mercer County Housing Authority	60	60	0.00%	5	7	40.00%	Open	2000	2005 October	5
Moline Housing Authority	486	486	0.00%	76	208	173.68%	Open	2003	2006 April	3
Montgomery County Housing Authority	255	235	-7.84%	11	44	300.00%	Open	2002	2005 January	3
Morgan County Housing Authority	415	447	7.71%	16	39	143.75%	Open	2003	2006 July	3
Mt. Vernon Housing Authority								n/a	2006 January	-
North Chicago Housing Authority	148	150	1.35%	20	128	540.00%	Open	2001	2005 October	4
Oak Park Housing Authority	198	198	0.00%	293	515	75.77%	Open	2003	2005 January	2
Ogle County Housing Authority	130	130	0.00%	27	16	-40.74%	Closed	2000	2005 July	5
Park Forest Housing Authority		n/a			n/a		n/a	2000	2005 July	5
Pekin Housing Authority	196	196	0.00%	229	326	42.36%	Open	2000	2006 January	6

Appendix 1: Public Housing Units (continued)

Housing Authority	Total Public Housing Units (previous report)	Total Public Housing Units (current report)	Public Housing Units % Change	Public Housing Waiting List (previous report)	Public Housing Waiting List (current report)	Public Housing Waiting List % Change	Public Housing Waiting List Status	Year Data were Reported (previous report)	Year Data were Reported (current report)	Years Between Reports
Peoria Housing Authority	1849	1348	-27.10%	231	1188	414.29%	Open	2003	2005 January	2
Perry County Housing Authority	365	367	0.55%	15	6	-60.00%	Open	2003	2006 July	3
Piatt County Housing Authority	60	60	0.00%	n/a	8	n/a	Open	n/a	2006 January	-
Pike County Housing Authority	234	234	0.00%	22	23	4.55%	Open	2000	2005 January	5
Pulaski County Housing Authority	134	134	0.00%	53	84	58.49%	Open	2000	2005 April	5
Quincy Housing Authority	411	413	0.49%	71	112	57.75%	Open	2003	2006 January	3
Randolph County Housing Authority	215	221	2.79%	36	63	75.00%	Open	2000	2005 January	5
Richland County Housing Authority	75	75	0.00%	41	39	-4.88%	Open	2000	2005 July	5
Rockford Housing Authority	2004	2082	3.89%	481	547	13.72%	Closed, will reopen within plan year	2002	2005 October	3
Rock Island City Housing Authority	550	491	-10.73%	169	340	101.18%	Open	2002	2005 October	3
Rock Island County Housing Authority (GMAHA)	516	518	0.39%	26	26	0.00%	Open	2003	2003	-
Saline County Housing Authority	505	493	-2.38%	27	20	-25.93%	Open	2003	2006 January	3
Scott County Housing Authority	105	105	0.00%	32	47	46.88%	Open	2000	2005 January	5
Shelby County Housing Authority	132	133	0.76%	11 Combined	6		Open	2000	2005 July	5
Springfield Housing Authority	913	1109	21.47%	131	248	89.31%	Open	2001	2005 January	4
St. Clair County Housing Authority	1016	1023	0.69%	1999	3655	82.84%	Open	2001	2006 July	5
Union County Housing Authority	346	346	0.00%	36	64	77.78%	Open	2003	2006 April	3
Vermilion County Housing Authority	212	212	0.00%	94	94	0.00%	Open	2000	2005 October	5
Wabash County Housing Authority	156	156	0.00%	12	94	683.33%	Open	2000	2005 October	5

Appendix 1: Public Housing Units (continued)

Housing Authority	Total Public Housing Units (previous report)	Total Public Housing Units (current report)	Public Housing Units % Change	Public Housing Waiting List (previous report)	Public Housing Waiting List (current report)	Public Housing Waiting List % Change	Public Housing Waiting List Status	Year Data were Reported (previous report)	Year Data were Reported (current report)	Years Between Reports
Warren County Housing Authority	275	275	0.00%	27	31	14.81%	Open	2003	2005 April	2
Waukegan Housing Authority	447	448	0.22%	296	206	-30.41%	Open	2002	2006 July	4
Wayne County Housing Authority	234	234	0.00%	46 Combined	6		Open	2000	2005 October	5
White County Housing Authority	115	115	0.00%	13	4	-69.23%	Closed	2000	2005 July	5
Whiteside County Housing Authority	264	265	0.38%	79	98	24.05%	Open	2003	2006 April	3
Winnebago County Housing Authority	310	378	21.94%	300	208	-30.67%	Open	2003	2006 April	3
Woodford County Housing Authority	64	64	0.00%	67 Combined	141 combined	110.44%	Open	2000	2005 January	5

Appendix 2: Housing Choice Vouchers

Housing Authority	Total Number of HCVs (previous report)	Total Number of HCVs (current report)	Number of HCVs % Change	HCV Waiting List, # of Households (previous report)	HCV Waiting List, # of Households (current report)	HCV Waiting List % Change	HCV Waiting List Status	Year Data were Reported (previous report)	Year Data were Reported (current report)	Years Between Reports
Illinois Total	76,803	92,521	20.47%	56,417	52,969	-6.11%	--		--	
Adams County Housing Authority								2000	2005 April	5
Alexander County Housing Authority								2002	2005 October	3
Alton Housing Authority								2003	2006 April	3
Aurora Housing Authority	800	800	0.00%	1291	520	-59.72%	Closed	2003	2006 April	3
Bloomington Housing Authority	430	430	0.00%	276	358	29.71%	Closed, will not reopen within plan year	2002	2006 January	4
Bond County Housing Authority								2000	2005 July	5
Boone County Housing Authority	238	238	0.00%	85	389	357.65%	Closed	2001	2005 October	4
Brown County Housing Authority								2000	2005 April	5
Bureau County Housing Authority	71	71	0.00%	99	63	-36.36%	Closed, will reopen within plan year	2003	2006, April	3
Calhoun County Housing Authority								2000	2005 October	5
Carroll County Housing Authority								2000	2005 April	5
Cass County Housing Authority								2000	2005 April	5
Champaign County Housing Authority	1139	1546	35.73%	161	672	317.39%	Closed	2002	2006 April	4
Chicago Housing Authority	34,070	47,402	39.13%	23,294	9,752	-58.14%	Closed will not reopen within plan year	2003	2005 January	2
Christian County Housing Authority	52	82	57.69%	5	28	460.00%	Closed, will not open within plan year	2002	2005 October	3

Appendix 2: Housing Choice Vouchers (continued)

Housing Authority	Total Number of HCVs (previous report)	Total Number of HCVs (current report)	Number of HCVs % Change	HCV Waiting List, # of Households (previous report)	HCV Waiting List, # of Households (current report)	HCV Waiting List % Change	HCV Waiting List Status	Year Data were Reported (previous report)	Year Data were Reported (current report)	Years Between Reports
Cicero Housing Authority	230	230	0.00%	124	n/a		Closed, will not reopen within plan year	2000	2006 January	6
Clark County Housing Authority	30	30	0.00%	2 Combined	26		Closed, will not open within plan year	2000	2005 April	5
Clay County Housing Authority								2002	2005 January	3
Coles County Housing Authority								2000	2004 July	4
Cook County Housing Authority	11,544	12,315	6.68%	7280 Combined	9008		Closed, will not reopen within plan year	2003	2006 April	3
Cumberland County Housing Authority	15	15	0.00%	1	0	-	Open	2000	2005 April	5
Danville Housing Authority	620	620	0.00%	299	262	-12.37%	Closed, will reopen within plan year	2003	2006 April	3
Decatur Housing Authority	1146	1046	-8.73%	233	37	-84.12%	Closed may open within plan year	2003	2006 April	3
Dekalb County Housing Authority	539	539	0.00%	351 Combined	834		Closed, will not open within plan year	2003	2005 April	2
Dewitt County Housing Authority								2000	2005 October	5
DuPage County Housing Authority	2537	2571	1.34%	3895	1796	-53.89%	Open	2002	2005 July	3
Housing Authority of East Peoria	195	195	0.00%	98	176	79.59%	Open	2000	2005 October	5
East St. Louis Housing Authority	555	583	5.05%	n/a	n/a		n/a	2003	2006 April	3
Edgar County Housing Authority	75	75	0.00%	0	25		Open	2000	2005 July	5
Edwards County Housing Authority								2000	2005 January	5

Appendix 2: Housing Choice Vouchers (continued)

Housing Authority	Total Number of HCVs (previous report)	Total Number of HCVs (current report)	Number of HCVs % Change	HCV Waiting List, # of Households (previous report)	HCV Waiting List, # of Households (current report)	HCV Waiting List % Change	HCV Waiting List Status	Year Data were Reported (previous report)	Year Data were Reported (current report)	Years Between Reports
Effingham County Housing Authority								2000	2005 October	5
Elgin Housing Authority	913	913	0.00%	470	1710	263.83%	Closed	2003	2006 January	3
Ford County Housing Authority	75	50	-33.33%	12	49	308.33%	Closed	2000	2005 October	5
Franklin County Housing Authority	65	65	0.00%	91 Combined	264		Open	2003	2006 January	3
Freeport Housing Authority	62	62	0.00%	42	348	728.57%	Closed, will not open within plan year	2003	2005 April	2
Fulton County Housing Authority	260	260	0.00%	32	32	0.00%	Open	2003	2005 July	2
Gallatin County Housing Authority								2000	2005 April	5
Granite City Housing Authority								2003	2006 January	3
Greene County Housing Authority								2000	2006 January	6
Grundy County Housing Authority								2000	2005 October	5
Hamilton County Housing Authority								2000	2005 January	5
Hancock County Housing Authority								2000	2005 January	5
Hardin County Housing Authority								2000	2005 April	5
Henderson County Housing Authority	58	58	0.00%	0	10		Closed, will reopen within the plan year	2002	2005 October	3
Henry County Housing Authority	176	176	0.00%	64 Combined	91		Open	2003	2006 April	3
Jackson County Housing Authority	557	557	0.00%	1200	1120	-6.67%	Closed, will reopen within plan year	2003	2006 July	3
Jefferson County Housing Authority	99	99	0.00%	42	150	257.14%	Closed	2003	2006 April	3
Jersey County Housing Authority	195	195	0.00%	40	323	707.50%	Open	2000	2005 July	5

Appendix 2: Housing Choice Vouchers (continued)

Housing Authority	Total Number of HCVs (previous report)	Total Number of HCVs (current report)	Number of HCVs % Change	HCV Waiting List, # of Households (previous report)	HCV Waiting List, # of Households (current report)	HCV Waiting List % Change	HCV Waiting List Status	Year Data were Reported (previous report)	Year Data were Reported (current report)	Years Between Reports
JoDavie County Housing Authority	41	41	0.00%	24	58	141.67%	Open	2000	2005 October	5
Johnson County Housing Authority								2000	2005 April	5
Joliet Housing Authority	1039	1039	0.00%	683	424	-37.92%	Closed will not reopen within the plan year	2003	2006 July	3
Kankakee County Housing Authority	708	708	0.00%	570	533	-6.49%	Closed, will not reopen within plan year	2001	2006 July	5
Kendall County Housing Authority	160	160	0.00%	258	51	-80.23%	Closed, will not reopen within plan year	2000	2005 January	5
Knox County Housing Authority	280	280	0.00%	498 Combined	371		Closed, may reopen within plan year	2003	2006 April	3
Lake County Housing Authority	2392	2603	8.82%	3824	6038	57.90%	Open	2003	2005 October	2
LaSalle County Housing Authority	536	536	0.00%	271	460	69.74%	Open	2003	2006 July	3
Lawrence County Housing Authority								2000	2005 October	5
Lee County Housing Authority	42	42	0.00%	335	122	-63.58%	Open	2000	2005 July	5
Livingston County Housing Authority	73	73	0.00%	27	72	166.67%	Closed, will reopen within plan year	2000	2005 October	5
Logan County Housing Authority	62	62	0.00%	96	105	9.38%	Open	2000	2005 October	5
Macoupin County Housing Authority								2002	2005 October	3
Madison County Housing Authority	916	965	5.35%	1610	886	-44.97%	Closed	2003	2005 January	2
Marion City Housing Authority	120	120	0.00%	101	78	-22.77%	Closed	2003	2006 January	3
Marion County Housing Authority	277	277	0.00%	415 Combined	461		Open	2003	2006 January	3

Appendix 2: Housing Choice Vouchers (continued)

Housing Authority	Total Number of HCVs (previous report)	Total Number of HCVs (current report)	Number of HCVs % Change	HCV Waiting List, # of Households (previous report)	HCV Waiting List, # of Households (current report)	HCV Waiting List % Change	HCV Waiting List Status	Year Data were Reported (previous report)	Year Data were Reported (current report)	Years Between Reports
Mason County Housing Authority	150	150	0.00%	10 Combined	445		Open	2000	2006 July	6
Massac County Housing Authority								2000	2005 July	5
Maywood Housing Authority	448	448	0.00%	450	230	-48.89%	Closed, will reopen within plan year	2003	2006 January	3
McDonough County Housing Authority	125	125	0.00%	277 Combined	82		Closed, will not reopen within plan year	2003	2005 October	2
McHenry County Housing Authority	867	947	9.23%	1446	2143	48.20%	Open	2003	2006 July	3
McLean County Housing Authority	22	220	900.00%	387	414	6.98%	Closed, will not reopen within plan year	2000	2005 July	5
Menard County Housing Authority	83	112	34.94%	31	62	100.00%	Open	2000	2005 July	5
Mercer County Housing Authority	35	35	0.00%	n/a	34		Closed, will reopen within plan year	2000	2005 October	5
Moline Housing Authority	234	234	0.00%	331	86	-74.02%	Closed will not reopen with the plan year	2003	2006 April	3
Montgomery County Housing Authority	89	89	0.00%	20	27	35.00%	Open	2002	2005 January	3
Morgan County Housing Authority	154	170	10.39%	115	230	100.00%	Open	2003	2006 July	3
Mt. Vernon Housing Authority	64	64	0.00%	n/a	65		Closed	n/a	2006 January	-
North Chicago Housing Authority	471	471	0.00%	486	496	2.06%	Closed will not reopen within the plan year	2001	2005 October	4
Oak Park Housing Authority	427	428	0.23%	1218	785	-35.55%	Closed, will not reopen within plan year	2003	2005 January	2

Appendix 2: Housing Choice Vouchers (continued)

Housing Authority	Total Number of HCVs (previous report)	Total Number of HCVs (current report)	Number of HCVs % Change	HCV Waiting List, # of Households (previous report)	HCV Waiting List, # of Households (current report)	HCV Waiting List % Change	HCV Waiting List Status	Year Data were Reported (previous report)	Year Data were Reported (current report)	Years Between Reports
Ogle County Housing Authority	141	141	0.00%	42	29	-30.95%	Open	2000	2005 July	5
Park Forest Housing Authority	177	177	0.00%	227	98	-56.83%	Closed will not reopen within plan year	2000	2005 July	5
Pekin Housing Authority								2000	2006 January	6
Peoria Housing Authority	1729	1942	12.32%	496	2053	313.91%	Closed may open within plan year	2003	2005 January	2
Perry County Housing Authority								2003	2006 July	3
Piatt County Housing Authority								n/a	2006 January	-
Pike County Housing Authority								2000	2005 January	5
Pope County Housing Authority								n/a	2005 April	-
Pulaski County Housing Authority								2000	2005 April	5
Quincy Housing Authority	90	220	144.44%	77	139	80.52%	Closed, will not reopen within plan year	2003	2006 January	3
Randolph County Housing Authority	50	50	0.00%	33	60	81.82%	Open	2000	2005 January	5
Richland County Housing Authority	80	80	0.00%	46	21	-54.35%	Open	2000	2005 July	5
Rockford Housing Authority	1623	1832	12.88%	1259	408	-67.59%	n/a	2002	2005 October	3
Rock Island City Housing Authority	167	230	37.72%	131	197	50.38%	Closed, will not reopen within plan year	2002	2005 October	3
Rock Island County Housing Authority (GMAHA)	337	337	0.00%	270	270	0.00%	Closed may open within the plan year	2003	2003	-
Saline County Housing Authority	128	128	0.00%	94	175	86.17%	n/a	2003	2006 January	3

Appendix 2: Housing Choice Vouchers (continued)

Housing Authority	Total Number of HCVs (previous report)	Total Number of HCVs (current report)	Number of HCVs % Change	HCV Waiting List, # of Households (previous report)	HCV Waiting List, # of Households (current report)	HCV Waiting List % Change	HCV Waiting List Status	Year Data were Reported (previous report)	Year Data were Reported (current report)	Years Between Reports
Scott County Housing Authority								2000	2005 January	5
Shelby County Housing Authority	30	30	0.00%	11 Combined	23		Open	2000	2005 July	5
Springfield Housing Authority	1898	1823	-3.95%	134	736	449.25%	Closed, will not reopen within plan year	2001	2005 January	4
St. Clair County Housing Authority	1909	1909	0.00%	3207	5101	59.06%	Open	2001	2006 July	5
Union County Housing Authority								2003	2006 April	3
Vermilion County Housing Authority	108	108	0.00%	191	175	-8.38%	Closed, will not reopen within plan year	2000	2005 October	5
Wabash County Housing Authority								2000	2005 October	5
Warren County Housing Authority	100	100	0.00%	19	50	163.16%	Closed, will not reopen within plan year	2003	2005 April	2
Waukegan Housing Authority	594	667	12.29%	193	209	8.29%	Open	2002	2006 July	4
Wayne County Housing Authority	70	70	0.00%	46	9	-80.43%	Open	2000	2005 October	5
White County Housing Authority								2000	2005 July	5
Whiteside County Housing Authority	285	285	0.00%	321	0	100.00%	Closed will not reopen within plan year	2003	2006 April	3
Williamson County Housing Authority	163	163	0.00%	40	42	5.00%	Closed, will not reopen within plan year	2002	2006 January	4
Winnebago County Housing Authority	323	367	13.62%	1099	232	-78.89%	Closed, will not reopen within plan year	2003	2006 April	3
Woodford County Housing Authority	240	240	0.00%	67 Combined	141		Open	2000	2005 January	5

Appendix 3: Number Of And Reason For Conversion Vouchers For All Housing Authorities That Showed An Increase In Total Vouchers Since 2003

Housing Authority	2003	2003 Categories	2004	2004 Categories	2005	2005 Categories	Total Conversion Vouchers Reported (x)	Increase in Housing Choice Vouchers Reported (y)	Difference Between x and y
Chicago	3454	Preservation & Prepayment, Property Disposition Relocation, Public Housing Relocation & Termination & Opt-outs	2926	Housing Tenant Protection & Public Housing Tenant Protection	2476	Housing Tenant Protection, Rehabilitation Replacement, & Public Housing Relocation	8856	13,332	-4476.00
Champaign	49	Public Housing Relocation	92	Housing Tenant Protection	96	HOPE VI Vouchers	237	407	-170.00
Christian	30	Public Housing Relocation					30	30	0.00
Cook	80	Termination & Opt-outs	96	Housing Tenant Protection	1079	HOPE VI Vouchers & Housing Tenant Protection	1255	771	484.00
DuPage			34	Housing Tenant Protection			34	34	0.00
East St. Louis	66	Public Housing Relocation	28	Public Housing Tenant Protection			94	28	66.00
Lake	47	Termination & Opt-outs	151	Housing Tenant Protection	20	Housing Tenant Protection	218	211	7.00
Madison							0	49	-49.00
McHenry			80	Housing Tenant Protection			80	80	0.00
McLean			198	Housing Tenant Protection			198	198	0.00
Menard			29	HOPE VI Vouchers & Public Housing Tenant Protection			29	29	0.00
Morgan							0	16	-16.00
Peoria			214	Public Housing Tenant Protection	2	Rehabilitation Replacement	216	213	3.00
Quincy			130	Housing Tenant Protection			130	130	0.00
Rock Island City					63	Public Housing Relocation	63	63	0.00
Rockford					190	Housing Tenant Protection	190	209	-19.00
Waukegan								73	-73.00
Winnebago					3	HOPE VI Vouchers	3	44	-41.00

Awards published in The Federal Register were provided: (1) To assist families living in HUD-owned properties that are being sold; (2) to assist families affected by the expiration or termination of their project-based Section 8 contracts; (3) to assist families in properties where the owner has prepaid the HUD mortgage; (4) to provide relocation and replacement housing in connection with the demolition of public housing; (5) to provide replacement housing assistance for single room occupancy (SRO) units that fail housing quality standards (HQS); and (6) to assist families in public housing developments that are scheduled for demolition in connection with a HUD-approved HOPE VI Revitalization or Demolition Grant.

For Chicago, Champaign, Waukegan, Madison, Winnebago and Rockford Housing Authorities, the increase in total vouchers is not fully explained by the allocation of conversion vouchers. For Peoria, Lake, East St. Louis and Cook Housing Authorities the data shows there were more conversion vouchers allocated than total new vouchers reported. This discrepancy may be the result of lag time between different parties reporting the new vouchers.

¹ National Low Income Housing Coalition, *Out of Reach* 2000 & 2005 Illinois data, inflation adjustment conducted by the Mid-America Institute on Poverty of Heartland Alliance [ELECTRONIC VERSIONS <http://www.nlihc.org/oor/oor2000/> and <http://www.nlihc.org/oor/oor2005/>]

² U.S. Census Bureau, Current Population Survey 2000-2005, 2-year averages

³ U.S. Census Bureau, Current Population Survey 2000-2005, 2-year averages, inflation adjustment conducted by the Mid-America Institute on Poverty of Heartland Alliance

⁴ Center for Budget and Policy Priorities, *Housing Vouchers Funded in Illinois Under Current Proposals*. November 1, 2006. Because their data was collected at a different time period, CBPP reports a slightly lower number of overall vouchers.

⁵ U.S. Department of Housing and Urban Development. (2004, February 19). Announcement of funding award for Fiscal Year 2003 for the Housing Choice Voucher Program. *Federal Register*, 63(33), 7779-7787; U.S. Department of Housing and Urban Development. (2006, April 6). Announcement of funding awards for Fiscal Year 2004 for the Housing Choice Voucher Program. *Federal Register*, 71(66), 17478-17483; U.S. Department of Housing and Urban Development. (2005, November 29). Announcement of Funding Awards for Fiscal Year 2005 for the Housing Choice Voucher Program. *Federal Register*, 70(228), 71547-71554; special calculations performed by Mid-America Institute on Poverty of Heartland Alliance.

⁶ Does not include Habitat Property Management Corp., Illinois Housing Development Authority, and Illinois Department of Commerce & Community Affairs.

⁷ U.S. Department of Housing and Urban Development, March 16, 2006, from

<http://www.hud.gov/offices/pih/programs/hcv/conversion.cfm>

⁸ Dolbeare, Cushing, Irene Basloe Saraf and Sheila Crowley. *Changing Priorities: The Federal Budget and Housing Assistance 1976-2005*. National Low Income Housing Coalition: Washington D.C. October 2004.

⁹ For the other four housing authorities, the data show they have been allocated more conversion vouchers than their total reported increase reflects. This discrepancy is most likely explained by the timing of reporting this new allocation.

¹⁰ Crawford; Douglas; Fayette; Iroquois; Jasper; Kane; Macon; Marshall; Clinton; Monroe; Moultrie; Putnam; Sangamon; Schyler; Stark; Stephenson; Tazewell; Washington; Will

¹¹ Cook, Franklin, Henry, Jersey, Knox, Marion, Mason, Woodford